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Hampshire
County Council

NOTICE OF MEETING

Meeting	Policy and Resources Select Committee
Date and Time	Thursday, 21st April, 2022 at 2.00 pm
Place	Ashburton Hall, Ell Podium, The Castle, Winchester
Enquiries to	members.services@hants.gov.uk

Carolyn Williamson FCPFA
Chief Executive
The Castle, Winchester SO23 8UJ

FILMING AND BROADCAST NOTIFICATION

This meeting may be recorded and broadcast live on the County Council's website and available for repeat viewing, it may also be recorded and filmed by the press and public. Filming or recording is only permitted in the meeting room whilst the meeting is taking place so must stop when the meeting is either adjourned or closed. Filming is not permitted elsewhere in the building at any time. Please see the Filming Protocol available on the County Council's website.

AGENDA

1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST

All Members who believe they have a Disclosable Pecuniary Interest in any matter to be considered at the meeting must declare that interest and, having regard to Part 3 Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore all Members with a Personal Interest in a matter being considered at the meeting should consider, having regard to Part 5, Paragraph 4 of the Code, whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, consider whether it is appropriate to leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with the Code.

3. MINUTES OF PREVIOUS MEETING (Pages 3 - 8)

To confirm the minutes of the previous meeting held on 21 January 2022.

4. DEPUTATIONS

To receive any deputations notified under Standing Order 12.

5. CHAIRMAN'S ANNOUNCEMENTS

To receive any announcements the Chairman may wish to make.

6. COUNTY DEAL (Pages 9 - 30)

To consider a report of the Chief Executive setting out the continuing work and positive direction of travel of a potential County Deal for Pan Hampshire and the surrounding area.

7. WORK PROGRAMME (Pages 31 - 38)

To consider the Committee's forthcoming work programme.

ABOUT THIS AGENDA:

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

ABOUT THIS MEETING:

The press and public are welcome to attend the public sessions of the meeting. If you have any particular requirements, for example if you require wheelchair access, please contact members.services@hants.gov.uk for assistance.

County Councillors attending as appointed members of this Committee or by virtue of Standing Order 18.5; or with the concurrence of the Chairman in connection with their duties as members of the Council or as a local County Councillor qualify for travelling expenses.

Public Document Pack Agenda Item 3

AT A MEETING of the Policy and Resources Select Committee of HAMPSHIRE COUNTY COUNCIL held at The Castle, Winchester on Friday, 21st January, 2022

Chairman:

* Councillor Jonathan Glen

- * Councillor Tom Thacker
- * Councillor Stephen Philpott
- * Councillor Graham Burgess
- * Councillor Jackie Porter
- * Councillor Adrian Collett
- * Councillor Bill Withers Lt Col (Retd)
- * Councillor Alex Crawford
- * Councillor Derek Mellor
- * Councillor Tim Davies
- * Councillor Zoe Huggins
- * Councillor Wayne Irish
- * Councillor Peter Latham
- * Councillor Rob Mocatta
- * Councillor Kirsty North

*Present

Also present with the agreement of the Chairman: Councillors Steve Forster, Executive Member for Commercial Strategy, Estates and Property and Councillor Stephen Reid, Executive Member for Performance, Human Resources and Partnerships

31. APOLOGIES FOR ABSENCE

Apologies were received from Councillor Graham Burgess and Councillor Derek Mellor attended the meeting as the deputy.

32. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Non-Pecuniary interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 2 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

33. MINUTES OF PREVIOUS MEETING

The minutes of the last meeting held on 19 November 2021 were agreed as a correct record and signed by the Chairman.

34. DEPUTATIONS

There were no deputations on this occasion.

35. **CHAIRMAN'S ANNOUNCEMENTS**

The Chairman drew Members attention to the report on the Queen's Platinum Jubilee arrangements being considered by the Executive Member for Policy and Resources at his Decision Day on 25 January 2022. The report detailed the County Council's plans to support the celebrations for the Jubilee, including the unveiling of the statue of Licoricia outside Winchester Discovery Centre, Tree Planting for the Queen's Green Canopy, the lighting of Beacons, events in our Country Parks, 'climbing Everest' at Calshot Climbing Wall and archive video footage for educational and reminiscence uses.

36. **2022/23 REVENUE BUDGET REPORT FOR CORPORATE SERVICES**

The Select Committee received a joint presentation from the Head of Finance and Director of Culture, Communities and Business Services regarding the four revenue reports and capital programme report for CCBS (Items 6 to 10 in the Minute Book).

The increasing financial pressures and key challenges were highlighted, which included inflation (energy and construction costs), recruitment and retention of staff and the impact of Covid.

Members were also made aware of the priorities going forward. The Director highlighted the Climate Change approved funding programme, with several pilot projects already underway and drew Members attention to the significant capital schemes in 2022/23, including the Basingstoke Canal Swan Cutting restoration and various school building improvements.

During the presentation, questions were asked on:

- adult residential care market is 16% - 18%, what it was in children's social care
- explanation and break down on the recharges figure given in the presentation

The Head of Finance advised that this information would be sent to them after the meeting.

During debate, Members discussed the price and uptake of school meals during the pandemic, HC3S and other business units. The Committee thanked staff for their efforts in helping to deliver healthy meals to our school children during this period.

RESOLVED:

The Select Committee supported the recommendations being proposed to the Executive Member for Policy and Resources regarding the revenue budget for Corporate Services.

37. **2022/23 REVENUE BUDGET REPORT FOR CULTURE, COMMUNITIES AND BUSINESS SERVICES (CORPORATE HEALTH AND SAFETY)**

This item (item 7 in the minute book) was discussed along with item 6 on the agenda.

RESOLVED:

The Select Committee supported the recommendations being proposed to the Executive Member for Performance, Human Resources and Partnerships regarding the 2022/23 revenue budget for corporate health and safety.

38. **2022/23 REVENUE BUDGET REPORT FOR CULTURE, COMMUNITIES AND BUSINESS SERVICES (EMERGENCY PLANNING)**

This item (item 8 in the minute book) was discussed along with item 6 on the agenda.

RESOLVED:

The Select Committee supported the recommendations being proposed to the Executive Lead Member for Economy, Transport and Environment regarding the 2022/23 revenue budget for emergency planning.

39. **2022/23 REVENUE BUDGET REPORT FOR CULTURE, COMMUNITIES AND BUSINESS SERVICES**

This item (item 9 in the minute book) was discussed along with item 6 on the agenda.

RESOLVED:

The Select Committee supported the recommendations being proposed to the Executive Member for Commercial Strategy, Estates and Property regarding the 2022/23 revenue budget for CCBS services within that portfolio.

40. **2022/23 TO 2024/25 CAPITAL PROGRAMME REPORT FOR CCBS**

Councillors Glen and Davies declared an interest in this item as both were members of the Basingstoke Canal Joint Management Committee.

This item (item 10 in the minute book) was discussed along with item 6 on the agenda.

RESOLVED:

The Select Committee supported the recommendations being proposed to the Executive Member for Commercial Strategy, Estates and Property regarding the 2022/23 to 2024/25 capital programme for CCBS services within that portfolio.

41. **SERVING HAMPSHIRE - 2021/22 HALF YEAR PERFORMANCE REPORT**

The Committee considered a report of the Director HR, Organisational Development and Communications and Engagement regarding County Council's performance for 2021/22 to date (Item 11 in the Minute Book).

The Director outlined the main points in the report. The Committee were advised that the County Council had performed well in the delivery of core public services during the first half of 2021/22 against its Serving Hampshire Strategic Plan, with nearly three quarters of performance measures showing improved or maintained performance. Despite the continuing impact of COVID-19, budget constraints and other on-going externally driven challenges, no areas of performance were identified as high risk.

It was noted that this report was due to be considered by Cabinet at its meeting on 8 February 2022 and would contain the outcome letter of the Joint Targeted Area Inspection (JTAI) undertaken in November 2021.

Members requested responses on current vacancy rates which would be sent to them shortly after the meeting.

RESOLVED:

That the Policy and Resources Select Committee note the County Council's performance for 2021/22 to date.

42. **ANNUAL IT UPDATE REPORT**

The Committee considered a report of the Director of Corporate Operations on the main IT activity undertaken over the last year (Item 12 in the Minute Book).

The Director summarised the main points in the report including how the service enabled the County Council, including the democratic process, to operate effectively during the Coronavirus pandemic and subsequently enabling staff to return safely to the office.

The Committee was advised on the key priorities going forward which included:

- Implementation and rollout of the CareDirector and Mosaic social care platforms.
- Implementation and rollout of the HPSN 3 services, replacing HPSN 2.1
- A Device Refresh programme
- Delivery of Chatbots for a number of services

During discussion, a number of questions were answered around IT Help Desk out of hours service and use of County Council IT equipment when it had reached the end of its life.

RESOLVED:

That the report be noted.

43. **APPROVAL OF WORKING GROUP**

The Committee considered a report of the Chief Executive regarding the setting up of a 20mph Speed Limit Policy Review Task and Finish Working Group (Item 13 in the Minute Book).

RESOLVED:

That the Policy and Resources Select Committee supports the proposed 20mph Speed Limit Policy Review Task and Finish Working Group to be undertaken by the Economy, Transport and Environment (ETE) Select Committee.

44. **WORK PROGRAMME**

The Committee considered a report of the Chief Executive regarding the Committee's work programme (Item 14 in the Minute Book)

During discussion, it was agreed to include a focus topic on restorative justice to run alongside the annual Hampshire Community Safety Strategy Group report being presented in November.

RESOLVED:

That the work programme be agreed with the inclusion of a focus topic on restorative justice to run alongside the annual Hampshire Community Safety Strategy Group report.

Chairman,

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HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Policy and Resources Select Committee
Date:	21 April 2022
Title:	County Deal
Report From:	Gary Westbrook – Assistant Chief Executive

Contact name: Gary Westbrook

Tel: 0370 779 8940

Email: Gary.westbrook@hants.gov.uk

Purpose of this Report

1. This report sets out the continuing work and positive direction of travel of a potential County Deal for Pan Hampshire and the surrounding area.

Recommendations

2. The Policy and Resources Select Committee is recommended to:
 - Note the opportunities contained in the White Paper and the current progress being made across Pan-Hampshire and the wider area.
 - Provide any feedback on the draft Prospectus and the options currently being considered.

Context

3. In July 2021 the Prime Minister announced that new “County Deals” would be negotiated with county areas, aligned to the Government’s Levelling Up agenda. These deals are a proposed mechanism to deliver sub-regional devolution in England, with specified powers and funding being transferred from central government to local areas and regions.

Development of a Pan-Hampshire County Deal

4. In Hampshire, a County Deal is seen as a significant opportunity to strengthen economic recovery across the County as a whole and also deliver major strategic economic initiatives and programmes. It is also an opportunity

for major public services reform, including securing new functions, powers and resources to enhance place leadership at a regional, sub-regional and local level for the benefit of local residents.

5. A draft County Deal prospectus (**Appendix A**), endorsed by Cabinet in December 2021, forms the foundation of work performed to date. This evidences a clear functional socio-economic geography of a Pan-Hampshire region and a strong economic foundation as a net contributor to the UK economy. Crucially the draft prospectus outlines a range of opportunities and associated strategic proposals that would have a measurable positive impact on the lives of residents and would form the basis for further discussions with stakeholders and Government.

6. A Statement of Common Ground (**Appendix B**) was also agreed by Leaders across Unitary Councils, District and Borough Councils setting out the ambition to explore opportunities for a County Deal. This was agreed by:

Hampshire County Council – Cllr Keith Mans
Basingstoke and Deane Borough Council – Cllr Ken Rhatigan
Bournemouth Christchurch and Poole Council – Cllr Drew Mellor
East Hampshire District Council – Cllr Richard Millard
Eastleigh Borough Council – Cllr Keith House
Fareham Borough Council – Cllr Seán Woodward
Gosport Borough Council – Cllr Graham Burgess
Hart District Council – Cllr David Neighbour
Havant Borough Council – Cllr Alex Rennie
Isle of Wight Council – Cllr Lora Peacey-Wilcox
New Forest District Council – Cllr Edward Heron
Portsmouth City Council – Cllr Gerald Vernon-Jackson
Rushmoor Borough Council – Cllr David Clifford
Southampton City Council – Cllr Dan Fitzhenry
Test Valley Borough Council – Cllr Phil North
Winchester City Council – Cllr Lucille Thompson

7. In accordance with the principles set out in the Statement of Common Ground, 8 thematic workshops were facilitated in November and December 2021, to begin the process of collaboratively developing the detail behind any proposals and engaging with key stakeholders in advance of any wider public engagement or negotiation with Government. These workshops have included:

- All District and Unitary Councils;
- Local Enterprise Partnerships (LEPs);
- Higher and Further Education Sectors;
- National Park Authorities;
- Homes England;

- Clinical Commissioning Groups (CCGs);
 - Hospital Trusts and Community Healthcare Providers.
8. The workshops have so far identified and agreed the following specific ambitions, which, along with the draft prospectus, will form the basis of on-going engagement with stakeholders and Government, to continue to develop the specific detail underpinning these high-level strategic proposals:
- **Accelerating housing delivery** – in exchange for the powers to increase the rate of delivery.
 - A **single investment fund** to grow the economy and transition to net zero.
 - **Net Environmental Gain Pathfinder Deal** with Government – trialling the devolution of Environment Agency functions, innovative financing and investment for decarbonisation and bio-diversity offsetting, and nature recovery strategies.
 - **Investment and devolved skills funding** to support to key sectors and projects – developing the Freeport to benefit the Pan-Hampshire economy, marine, advanced manufacturing, engineering, digital.
 - **Greater strategic transport power** through a Passenger Transport Executive (PTE) structure to respond to changing travel patterns and environmental imperatives.
 - **Devolved skills funding to reduce inequalities** in employment and income.
 - **Pooled and joint oversight of NHS community care and adult social care budgets**, building a joint approach to improving the wider determinants of health, piloting reforms to strengthen the adult social care workforce, and maximising the impact of health innovation with a Health and Care Innovation Hub in the area.
9. Alongside the Pan-Hampshire County Deal discussions, the County Council is also directly exploring further place based economic development partnerships which could complement any wider County Deal and potentially extend beyond the Pan-Hampshire geography involving bordering areas. These include the exploration of a wider regional Economic Prosperity Board (EPB), primarily at this stage with Surrey County Council and discussions on potential collaboration with Bournemouth, Christchurch and Poole Council, alongside our Pan Hampshire Unitary colleagues from the Cities and Isle of Wight, and more localised place-based Regeneration and Growth Partnerships at a District Council level.
10. Leaders across Pan Hampshire also continue to be engaged and bilateral individual meetings were offered to every District and Unitary Council Leader

in January, prior to a wider collective Leaders' meeting on 18 January. Key areas of agreement were:

- Proposals must be both bold and practical, ensuring necessary steps are taken to build trust.
- Through the collective development of the proposals so far, there are significant opportunities in the potential asks of Government, and work needs to continue to further develop and shape the detail around these priorities.
- Officer groups will continue working together to further develop the ambition and detail around the high-level proposals. This will involve the continued engagement of a range of key stakeholders such as the LEPs, the Further Education Sector, the National Parks and Health colleagues in helping to shape and co-develop the detail behind the proposals.
- Work will continue to explore the significant place-based opportunities of Regeneration and Growth Partnerships at a District Level, which will continue to shape the thinking around the development of a wider regional Economic Prosperity Board, potentially incorporating wider regional opportunities with Surrey County Council and Bournemouth, Christchurch and Poole Council.

Levelling Up White Paper

11. In February 2022, Government released the much-anticipated Levelling Up the United Kingdom White Paper, setting out an ambition to extend, deepen and simplify devolution across the country, and committing to establishing a new model of Combined Authority that would enable devolution deals agreed by County Councils and Unitary Councils, encouraging collaboration where relevant with District Councils.
12. Within the White Paper the Government announced 9 Wave 1 areas which will be negotiated first. These are:
 - Cornwall;
 - Derby and Derbyshire;
 - Devon, Plymouth and Torbay;
 - Durham;
 - Hull and East Yorkshire;
 - Leicestershire;
 - Norfolk;
 - Nottinghamshire and Nottingham; and
 - Suffolk.

13. Notably these areas include a range of potential deals for single County Council areas (e.g. Leicestershire), single Unitary areas as well as those encompassing multiple authorities (e.g. Devon, Plymouth and Torbay).
14. The White Paper also sets the framework levels for devolution against a range of potential functions, with Level 3 being the most powerful and Level 1 being the least powerful, but noting that there will also be scope to negotiate further powers, on a case-by-case basis, and an opportunity to adopt innovative local proposals to address specific challenges and opportunities.
 - **Level 3:** A single institution or County Council with a directly elected Mayor (DEM), across a Functional Economic Area (FEA) or whole county area.
 - **Level 2:** A single institution or county council without a DEM, across a FEA or whole county area.
 - **Level 1:** Local authorities working together across a FEA or whole county area e.g. through a joint committee.

Climate Change Impact Assessment

15. The tools to assess impacts on climate change adaptation and mitigation are not relevant to this report, on the basis that this is an update on the emerging approach and scope of a potential County Deal. As noted in the draft prospectus (Appendix A) and paragraph 8, this work does present a strategic opportunity to enable and contribute to net environmental gain, net zero ambitions and environmental enhancement, with these opportunities subject to further exploration at this stage.

Conclusions and Recommendations

16. This report sets out the progress to date of the development of a County Deal for the County Council, noting the recent Cabinet decision in February 2022 to:
 - Note the opportunities that were set out in the Levelling Up the United Kingdom White Paper and the continuing work and direction of travel of a Pan Hampshire County Deal and aligned devolution opportunities potentially beyond the Pan-Hampshire geography involving bordering areas, as set out in the White Paper, the draft County Deal Prospectus attached at Annex 4 and the further opportunities developed through workshops with key stakeholders in November and December and recommends that the County Council note and endorse the continuing work and direction of travel of a Pan Hampshire County Deal, and

aligned devolution opportunities potentially beyond the Pan-Hampshire geography involving bordering areas, as set out in this report and in line with the White Paper.

- Following the publication of the Government's White Paper for Levelling-Up, the Cabinet endorses the continued work and direction of travel for a Hampshire County Deal, to include the Unitary Authorities should they wish. In addition, that the County Council will continue the work that has been carried out towards the creation of an Economic Prosperity Board which will ideally include Surrey and the Unitary Authorities.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u> Cabinet - Learning to live with Covid-19 and working towards Economic Recovery	<u>Date</u> 7 Dec 2021
Cabinet - Learning to live with Covid-19 and working towards Economic Recovery	8 Feb 2021
Direct links to specific legislation or Government Directives	
<u>Title</u> Levelling Up the United Kingdom White Paper	<u>Date</u> 2 Feb 2021

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

See guidance at <https://hants.sharepoint.com/sites/ID/SitePages/Equality-Impact-Assessments.aspx?web=1>

As detailed in the draft prospectus, a County Deal presents a significant opportunity to have a positive impact on the lives of residents and communities across Hampshire. At this stage there are no negative impacts identified for groups with protected characteristics.

Appendix A – Draft County Deal Prospectus

- [COVID-19 Annex 4.1 County Deal.pdf \(hants.gov.uk\)](#)

Appendix B - County Deal - Statement of Common Ground

1. The local authorities are keen to explore the opportunities provided by a county deal.
2. It is commonly held by the local authorities that the interests of the residents and businesses of the HIOW area would be better served by greater devolution of power and funding from central government to local government (and potentially other locally controlled agencies), working under formal arrangements that bring public services together with a shared agenda. This transfer should embody the principles of subsidiarity and local accountability.
3. The purpose of pursuing devolved powers from Government (more recently termed 'county deals') is to secure such powers and funding in order to level up and improve access to, and the quality of, services and opportunities for everyone across the area. In so doing, it will reduce inequalities and improve the well-being of our residents and communities across a range of service areas, potentially including transport, economic development, environment, housing, health welfare, education, trade, energy, employment and skills and parallel government deals such as the recent Solent Freeport agreement.
4. HIOW contains a number of different socio-economic geographies and 'journey to work' catchments that will need to be reflected within any deals sought. The recent HIOW Leaders meeting reflected this through discussion of the different socio-economic geographies (including at a north Hampshire, central Hampshire and the southern or Solent and Isle of Wight level). There was also agreement that consideration should include the strong links and partnership discussions that have been developed with Bournemouth, Christchurch, and Poole (BCP) Unitary Authority since its inception.
5. Across the geography of HIOW and BCP, four separate expressions of interest for 'county deals' have been submitted to DLUHC. The expressions of interest reference a range of potential geographies for a deal, including the 'historic' county of Hampshire, the unitary councils, and the Solent region (including BCP). HMG convened meetings with the council chief executives to discuss potential county deals in both BCP and HIOW areas. HMG confirmed in the HIOW meeting their willingness to consider a deal on the HIOW geography or sub-geographies, and in the BCP meeting a deal that enabled BCP to be part of a deal within the HIOW area.
6. All of the local authorities hold a genuine interest in exploring whether a worthwhile deal can be secured that brings net benefits for each area as well as the whole, acknowledging that different councils have different

priorities for their communities, that some options may serve their priorities better than others, but equally that all will strive to find the maximum common ground.

7. Any successful deal(s) will be the product of genuine co-production by equal partners, with the proposals and process for developing them owned and shaped by all, with the final proposals reflecting an equitable distribution of influence and responsibility, including in any voting regime that may be required. It is recognised by Leaders that the HIOW area already has 'best practice' examples such as the successful Partnership for South Hampshire (PfSH) which has delivered effective co-produced growth and attracted funding over a 20-year period for the benefits of the partnership area.
8. It is recognised that a deal will comprise 'asks and offers' from both HMG and the local authorities. The greater the asks, the greater the expected offer. From HMG perspective, certainty, consistency, accountability, and mandate in terms of HMG (single) point of contact with the area of the deal is key. Gains in efficiency and effectiveness in the delivery of public services are also important. To secure this, HMG may be willing to offer a range of freedoms, funding, and powers.
9. Ongoing conversations with surrounding areas will continue as we explore the range of options available.

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A County Deal for Pan-Hampshire

**Policy and Resources Select Committee
21st April 2022**

Gary Westbrook, Assistant Chief Executive

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County Deal Context

- Has the potential to **strengthen the economic recovery** across Hampshire as a whole and deliver major strategic economic initiatives and programmes.
- Opportunity for **public services reform** including securing new functions, powers and resources to enhance place leadership at regional, sub-regional and local levels for the **benefit of local residents**.

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A **Statement of Common Ground** was agreed by all Leaders in Nov 2021, setting out the ambition to **collaboratively explore opportunities** for a potential County Deal.

- A draft **County Deal prospectus**, was endorsed by Cabinet in Dec 21. This outlines and evidences:
 - a **clear functional socio-economic geography** of a Pan-Hampshire region;
 - a strong economic foundation as a **net contributor to the UK economy**; and
 - a **range of opportunities** and associated strategic proposals that would have a measurable positive impact on the lives of residents.

Best
Deal for
Pan-Hampshire

A prospectus
for change

Large, innovative and well defined economy – A major asset for Global Britain



Gross Domestic Product (GDP) of **£67.2bn** (3% of the UK economy)



40% of inputs sourced from local supply chain



Over **1 million** jobs in Pan-Hampshire



Almost **50%** of the workforce in high-skill occupations, higher than the national average



Nine of the top ten destinations for residents moving house are also in Pan-Hampshire



Population of **2 million**



Strong **transport links** by road, rail and water



86% of working residents work within Pan-Hampshire



Total exports value of **£25.6bn**, with ports supporting UK supply chains



A **distinct sector mix** with shared specialisms across the county including maritime, IT and professional services

With a set of strong assets



Strong transport links
by road, rail and water



**The heart of the UK
defence sector** - across
armed, naval, and air forces



**The UK's principal
maritime economy** – core
to Global Britain



**Housing development
opportunities** with 46,000
outstanding permissions



**A world class higher
education offer** with four
universities



A prime international gateway
centred on the two major ports
and international airport



**Significant environmental
assets** – with two national
parks, 3 AONBs, and 290 miles
of coastline

Development of proposals

8 thematic workshops facilitated in November and December 2021, to begin the process of **collaboratively developing the detail** behind proposals and engaging with key stakeholders. The workshops have so far identified and agreed the following specific ambitions:

- **Accelerating housing delivery** – in exchange for the powers to increase the rate of delivery.
- A **single investment fund** to grow the economy and transition to net zero.
- **Net Environmental Gain Pathfinder** Deal with Government – trialling the devolution of Environment Agency functions, innovative financing and investment for decarbonisation and bio-diversity offsetting, and nature recovery strategies.
- **Investment and devolved skills funding** to support to key sectors and projects – developing the Solent Freeport to benefit the Pan-Hampshire economy, marine, advanced manufacturing, engineering, digital.
- **Greater strategic transport power** through a Passenger Transport Executive (PTE) structure to respond to changing travel patterns and environmental imperatives.
- **Devolved skills funding to reduce inequalities** in employment and income.
- **Pooled and joint oversight of NHS community care and adult social care budgets**, building a joint approach to improving the wider determinants of health, piloting reforms to strengthen the adult social care workforce, and maximising the impact of health innovation with a Health and Care Innovation Hub in the area.

There is a **next level of specificity we need to get to** through further development of proposals from the current asks.

Engagement with Partners

- **Workshops** – Final round of workshops completed in March to support the finalisation of the draft a prospectus endorsed by Cabinet in Dec 2021. All workshops well attended by Districts, Unitaries and wider stakeholders such as Local Enterprise Partnerships (LEPs) and Further Education representatives.

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- Continued positive engagement with wider regional partners **Bournemouth, Christchurch and Poole Council** and **Surrey County Council**.

- Approach for local place-based **Regeneration and Growth Partnerships** agreed by Cabinet in March 2022, and work underway with Districts to now formally establish these.

- A desire by Councils to the South of Hampshire to explore alternative economic geographies for any deal.

The graphic features a dark blue background with a silhouette of the United Kingdom. A bright light source behind the map creates a radial burst of red and blue beams. The text 'LEVELLING UP' is prominently displayed in white, bold, sans-serif font, with 'UP' being larger and flanked by horizontal lines. Below the map, the text 'Levelling Up the United Kingdom' is written in a smaller white font.

LEVELLING — UP —

Levelling Up the United Kingdom

Levelling Up White Paper

- Much anticipated White Paper published on 2nd February.
- Commitment to **Extending, Deepening and Simplifying Devolution.**
- 9 new “**Wave 1**” County Deals will be negotiated with Cornwall; Derby and Derbyshire; Devon, Plymouth and Torbay; Durham; Hull and East Yorkshire; Leicestershire; Norfolk; Nottinghamshire and Nottingham; and Suffolk.
- Commits to establishing a new model of Combined Authority, that would **enable devolution deals agreed by County Councils and Unitaries, encouraging collaboration with Districts.**

White Paper – Levels of Devolution

The White Paper sets out a new framework for devolution, with Level 3 being the most powerful and Level 1 being the least powerful.

Page 28 **Level 3:** A single institution or County Council with a directly elected Mayor (DEM), across a Functional Economic Area (FEA) or whole county area.

- **Level 2:** A single institution or county council without a DEM, across a FEA or whole county area.
- **Level 1:** Local authorities working together across a FEA or whole county area e.g. through a joint committee.

Function	Detail	L1	L2	L3
Strategic role in delivering services	Host for Government functions best delivered at a strategic level involving more than one local authority e.g. Local Nature Recovery Strategies	✓	✓	✓
	Opportunity to pool services at a strategic level	✓	✓	✓
	Opportunity to adopt innovative local proposals to deliver action on climate change and the UK's Net Zero targets	✓	✓	✓
Supporting local businesses	LEP functions including hosting strategic business voice		✓	✓
Local control of sustainable transport	Control of appropriate local transport functions e.g. local transport plans*		✓	✓
	Defined key route network*			✓
	Priority for new rail partnerships with Great British Railways – influencing local rail offer, e.g. services and stations			✓
	Ability to introduce bus franchising		✓	✓
Investment spending	Consolidation of existing core local transport funding for local road maintenance and smaller upgrades into a multi-year integrated settlement			✓
	UKSPF planning and delivery at a strategic level		✓	✓
Giving adults the skills for the labour market	Long-term investment fund, with an agreed annual allocation			✓
	Devolution of Adult Education functions and the core Adult Education Budget		✓	✓
	Providing input into Local Skills Improvement Plans		✓	✓
Local control of infrastructure decisions	Role in designing and delivering future contracted employment programmes			✓
	Ability to establish Mayoral Development Corporations (with consent of host local planning authority)			✓
	Devolution of locally-led brownfield funding			✓
Keeping the public safe and healthy	Strategic partnerships with Homes England across the Affordable Housing Programme and brownfield funding			✓
	Homes England compulsory purchase powers (held concurrently)		✓	✓
	Mayoral control of Police and Crime Commissioner (PCC) functions where boundaries align^			✓
Financing local initiatives for residents and business	Clear defined role in local resilience*		✓	✓
	Where desired offer MCAs a duty for improving the public's health (concurrently with local authorities)			✓
Financing local initiatives for residents and business	Ability to introduce mayoral precepting on council tax*			✓
	Ability to introduce supplement on business rates (increases subject to ballot)			✓

* refers to functions which are only applicable to combined authorities

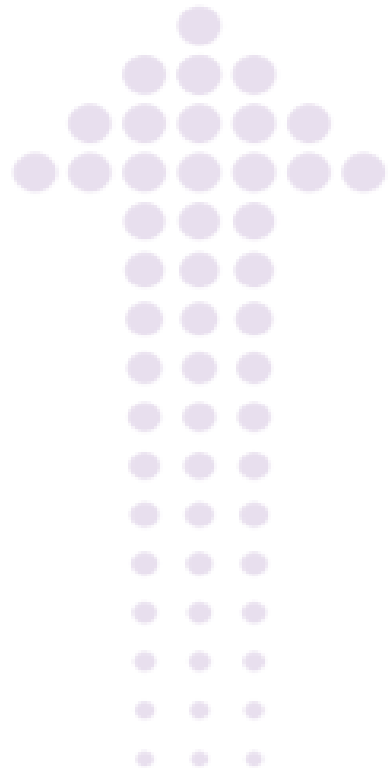
^ refers to functions which are currently only applicable to mayoral combined authorities

What are the next steps?

- **Continuing to watch the Wave 1 negotiations with interest** – what can we learn about governance, scope of a deal and approach taken.

Page 29 Delivery of the February 2022 Cabinet decision which **endorsed the continued work and direction of travel** for a Hampshire County Deal, to include the Unitary Authorities should they wish.

- **Finalisation of the prospectus by May 2022**, reflecting the learnings and clarification from the Levelling Up White Paper and outputs from the final rounds of workshops.



Questions



HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Policy and Resources Select Committee
Date:	21 April 2022
Title:	Work Programme
Report From:	Chief Executive

Contact name: Louise Pickford, Democratic and Members Services

Tel: 0370 779 1898 **Email:** Louise.pickford@hants.gov.uk

Purpose of the Report

1. To consider the Committee's forthcoming work programme.

Recommendation

2. That the Committee agrees the Work Programme as attached and makes any amendments as necessary.

REQUIRED CORPORATE OR LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

This is a scrutiny review document setting out the work programme of the Committee. It does not therefore make any proposals which will impact on groups with protected characteristics.

3. Climate Change Impact Assessment:

This is a scrutiny review document setting out the work programme of the Committee. It does therefore not make any proposals which will impact on climate change.

WORK PROGRAMME – POLICY & RESOURCES SELECT COMMITTEE

Topic	Issue	Reason for inclusion	Status and Outcomes	21 Apr 2022	23 Jun 2022	22 Sept 2022	17 Nov 2022	19 Jan 2023
Pre-scrutiny	2021/22 Revenue Budget for Corporate Services	To pre-scrutinise the budget proposals for the Revenue budget for Corporate Services, prior to approval by the Executive Member for Policy and Resources	Considered annually in advance of Council in February (January) Transformation savings pre-scrutiny alternate years at Sept meeting.					
Pre-scrutiny	2021/2022 Revenue and Capital budgets (CCBS)	To pre-scrutinise the Revenue and Capital budgets for the CCBS Dept, prior to approval by the Executive Members covering the P&R portfolio	Considered annually in advance of Council in February (January) Transformation savings pre-scrutiny alternate years at Sept meeting.					
Budget Monitoring		(a) End of Year Financial Report considered at summer meeting, to see how the budget was managed for the year compared to plan.	(a) Last considered June 2019					

Topic	Issue	Reason for inclusion	Status and Outcomes	21 Apr 2022	23 Jun 2022	22 Sept 2022	17 Nov 2022	19 Jan 2023
		(b) Medium Term Financial Strategy – considered when appropriate to provide longer term financial context	(b) MTFS last considered Sept 2020.					
Overview	Covid-19 Financial Update	For the Committee to receive an update regarding the financial impact of the Covid-19 crisis.	presented at the June 2020 mtg Retain for future update					
Overview	County Deal	To receive an update		X				

Topic	Issue	Reason for inclusion	Status and Outcomes	21 Apr 2022	23 Jun 2022	22 Sept 2022	17 Nov 2022	19 Jan 2023
Overview	Serving Hampshire - Performance	To monitor how performance is managed corporately and consider the performance information to support identification of areas to focus scrutiny.	Members requested to consider the performance report annually. Last received June 2021, next update expected summer 2022. Mid-year update due Jan 2022.		X			
Overview (Annual Item)	IT developments and issues (including Digital Strategy)	Monitoring contribution of IT to change programmes, major projects (e.g. rural broadband) and policy issues in relation to underpinning council services (e.g. disaster recovery plans)	Update considered annually at January mtg.					
Crime & Disorder (Annual Item for Nov mtg)	Duty to review, scrutinise, and report on the decisions made, and actions taken by 'responsible authorities' under the Crime and Disorder Act.	This duty passed from the Safe & Healthy People Select Committee to this committee in May 2014	Annual update on work of Hampshire Community Safety Strategy Group plus particular focus topic: Child Exploitation - Nov 2018 Reducing Serious Violence - Nov 2019 County Lines – Nov 2021 Restorative justice – Nov 2022				X	

Topic	Issue	Reason for inclusion	Status and Outcomes	21 Apr 2022	23 Jun 2022	22 Sept 2022	17 Nov 2022	19 Jan 2023
Collation of Annual Report of Select Committees activity (Annual Item)	To support oversight of the scrutiny function, and the role of this committee to ensure scrutiny activity is having impact and being evaluated.	The Constitution requires that this committee report to Full Council annually providing a summary of the activity of the select committees	Annual report to this meeting in June and submitted to Full Council in July		X			
Overview	Gigabit Broadband Voucher scheme	Requested by the Committee at its Sept 2021 mtg	To receive an update on the scheme		X			
Overview	Climate Change Strategy	**only in respect of resources in the context of budget provision						
Overview	Local Enterprise Partnerships	Requested by Chairman	Introductory presentation Nov 2018. Chief Executive of both LEPs gave a presentation to Nov 2020 meeting. Retain for future meeting.					

Items for future (timings to be confirmed)

- Apprenticeships

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